By Michael Fathers

HUE, South Vietnam, May The charred body of an old woman lay amid piles of rotting vegetables and litter from looted houses.

Two young men dug a shallow grave to bury the body of a government soldier which had lain on the street for two days

This was Hue this morning, almost empty and littered with debris and a few corpses after two days and nights of alarchy.

Most of the original popu-

lation and the war-numbed refugees who flocked to this former imperial city have Up to 200,000 people are believed to be streaming south toward Danang, away from the looting and shoot ing of defeated government troops who ran from the captured city of Quangtri.

They are also trying to escape from the even bigger threat of North Vietnamese forces mustering for an at tack on the city from the north and southwest

intelligence have warned that the battle for Hue is only days away.

Soldier's Grave

The two young men dug the soldier's grave beneath the stately sloping walls of

Nixon Trip to Russia a Factor Senate Delays End-War Vote

By Spencer Rich Washington Post Staff Writer

Senate showdown on end the cision until Mansfield returns. ted las night, amid hints that the vote even be delayed until President Nixon returns from his late. May trip to Moscow

Yesterday afternoon the Senate held its second secret week on Sen. Mike Gravel's request to publish a classified document in the Congrespress for a vote during the two-hour eight-minute meeting, and the only action taken was to authorize the verbatim record of the two closed sessions to be made public.

The end-the-war proposal now before the Senate is part of the State Department authorization bill sent to the floor by the Foreign Relations U.S. land, sea and air combat and weakens the President sional Record. operations in Indochina after Dec. 31.

Confident they have the votes, administration support. ers led by acting Minority Leader Robert P. Griffin of Michigan and Armed Services Chairman John Committee week on Stennis' floor amendment striking out the fund cut

But Church and Case, feeling that the current critical situation in Vietnam is causing undecided senators to rally behind the President in an emergency, have been seeking to delay setting a time for a vote, at least until they can confer with Majority Leader Mike Mansfield of Montana when he returns to the Senate on Monday from China

Conferences yesterday the office of acting Majority Leader Robert C. Byrd of West Virginia produced no agreement on setting a time.

agreed to temporarily set most Federal Highway Admin-ministration within the proaside the Stennis amendment istration programs and the posed new Community Devel-and allow other, less contro- Urban Mass Transportation opment Department.

taken up in the next few days. Moscow The possibility of a quick In effect this postported a de-

conferees in Byrd's office included Foreign Relations Chairman J. W. Fulbright (D-Ark.). John Tower (R-Texas), Gordon Allott (R-Colo.) and Alan Cranston (D-Calif., as well as Griffin and locked-door session of the Byrd and Stennis. They discussed the possibility of postponing a vote until after the President's Moscow visit startsional Record. But the Alaska ing May 22, in which he pre-Democrat apparently didn't sumably will discuss the Vietnam situation with Soviet leaders.

> One way to do this, it was said, would be to strip the and other senators, will intro-Case-Church language from the present bill, with the understanding that it would be committee to study the whole appended by Fulbright's committee to the foreign aid au- should deal with classified mathorization bill later in the terials. Cranston also has sevsession

Committee. Sponsored by whole matter could be laid special committee 30 days to Sens. Clifford P. Case (R-N.J.) aside for a while because and Frank Church (D-Idaho), "even if we win, it demonstit would cut off funds for all strates division in the Senate" documents in the Congression of the Congre

versial parts of the bill to be just as he is about to go to

The verbatim transcript on vesterday's secret session on the Gravel papers a 1969 report on Vietnam prepared for President by Henry the Kissinger-will be available late today. Although no conclusion was reached on the question for which Gravel re quested the secret session-to decide if he can put the 1969 report in the public recorddiscussion again centered on whether the Senate has the right to declassify documents on its own, without executive branch permission.

Today, Sen. Jacob K. Javits (R-N.Y.), together with Byrd duce a proposal to appoint a issue of how eral proposals on this issue, in Griffin said he hoped the cluding one to give any such

Agency Overhaul Gains United Press International

Stennis (D-Miss.) have been a sweeping reorganization of ent Department of Transportapressing for a quick vote this federal domestic agencies got tion. a boost yesterday as a House subcommittee voted 10-to-0 approval of a bill to create a pro-Rural Electrification Adminis-Community Development.

> plans, which also call for setting up new Departments of Department; the Economic De-

Chet Holifield (D-Calif.), sent other programs from the subcommittee, headed by Rep. agency bill up to the full Gov-tion and other agencies ernment Operations Committee, also chaired by Holifield. farm groups who have fought

would include all of the pres- agencies, the subcommittee de Stennis and Griffin and Urban Development plus arate rural development ad-

President Nixon's plan for Administration from the pres-

Also included would be the posed new Department of tration and many farmers home administration commu-It was the first congres nity and housing loan pro-Natural Resources, Human Revelopment Administration and sources and Economic Affairs. regional commissions from the The Government Operations Commerce Department; and community development Small Business Administra-

To ease criticism from The proposed new agency the transfer of agriculture department of Housing vised the bill to create a sep

19th-century citadel of the Vietnamese emperors

The soldier was killed last Tuesday in a drunken gun battle between rival units of the South Vietnamese army who came to Hue with the refugees after being driven of Quangtri city below the Demilitarized Zone

Further along the street. beside the Perfume River and beside the fire-gutted skeleton of the central marthe charred ket building. body of the old woman lay una'tended

She also died in a welter violence on Tuesday night, and the total breakdown in the city's social sysmeans that no one is left to remove her corpse.

South Vietnamese rines manning defense lines north of the city in preparation for the expected North se push this weekend looked rather thinly spread along the road, but their officers were confident and said they were sure reinforcements were on the

Ominous Appearance

In the center of Hue, the four-year-old shell holes. bullet-pitted walls and temple gates which still bear testimony to the devastation the 1968 Tet offensive had a more ominous appear ance today. Nearby streets were littered with smashed furniture bottles, broken and layers of rubbish

Refugees are still wandering around the city, but they seem to be still here because they have lost the will to go any farther.

They spend the day hunting the streets for scraps of food. Shops, markets and restaurants were all sold out yesterday, and today most locked up and had been abandoned.

There are still said to be between 5,000 and 6,000 refugees waiting at a small naval station east of Hue for ammunition barges heading south of Danang.

U.S. officials here said had woman one crushed to death in a fight for places on a barge yesterday. Two others drowned when they slipped off a barge pulling out to sea.

U.S. Films

American films are still eing shown nightly at a civilian compound in the city. but outsiders are barred from eating there because supplies are running low.

At the city's main Phuhai Airport six miles to the south, refugees screamed at each other and at profiteers as they tried to board shuttle flights laid on by the civil airline. Air Vietnam

An \$18 ticket to Saigon has been selling at about \$104. People swarm across the runway toward each arriving aircraft coming from or going to Danang.

NEVY A-7 WES CO North in the five-d period that ended spokesmen said President This stringent new re civil servants of

to organize into

100% Blended